

Message Text

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64

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-11

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 ACDA-19 TRSE-00 SAJ-01 OIC-04 CU-05 OMB-01

AEC-11 DRC-01 /157 W

----- 121782

R 251500Z JUL 74

FM USMISSION GENEVA

TO SECSTATE WASHDC 7367

INFO ALL CSCE CAPITALS 766

XMT ZEN/AMEMBASSY ANKARA

XMT ZEN/AMEMBASSY ATHENS

AMEMBASSY OSLO

USNMR SHAPE

USCINCEUR

USLO SACLANT NORFOLK VA

USDOCOSOUTH

CINCLANT

S E C R E T GENEVA 4790

E.O. 11652: GDS

TAGS: PFOR, PARM

SUBJECT: CSCE: MILITARY SECURITY: PRIOR NOTIFICATION OF
MAJOR MILITARY MOVEMENTS

1. SUMMARY. THERE ARE A NUMBER OF PROPOSALS UNDER CONSIDERATION ON THE QUESTION OF THE PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS AND THESE TEXTS AS THEY NOW STAND ARE PROVIDED IN THIS MESSAGE. ADDITIONALLY, NATO DELEGATIONS MINUS THE U.S. HAVE ALSO DEVELOPED A TEXT WHICH IS TO SERVE AS A BASIS FOR DISCUSSION AND WHICH MIGHT BE A USEFUL COUNTER TO THE SOVIET PROPOSAL ON THIS SUBJECT. END SUMMARY.

2. THE SUBCOMMITTEE ON MILITARY SECURITY HAS AGREED TO AN OPENING SENTENCE ON MOVEMENTS WHICH ACKNOWLEDGES THAT THE
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QUESTION HAS BEEN STUDIED. THIS WOULD PROVIDE A LEAD-IN TO

WHATEVER ADDITIONAL TEXT IS TO FOLLOW. THE WARSAW PACT HAS SUBMITTED A TEXT WHICH CONSIGNS MOVEMENTS TO FOLLOW-UP. THIS APPROACH IS CLEARLY UNACCEPTABLE TO ALL NATO DELEGATIONS. THE NEUTRALS HAVE PROPOSED A MOVEMENTS CBM, AND THERE IS THE ORIGINAL UK PROPOSAL WHICH ALSO CALLS FOR A MOVEMENTS CBM WITH FULLY DEVELOPED PARAMETERS. NATO DELEGATIONS HAVE VERY RECENTLY DEVELOPED A NEW TEXT WHICH ESTABLISHES THE PRINCIPLE OF A MOVEMENTS CBM AND CALLS FOR ITS APPLICATION ON A VOLUNTARY BASIS IN THE INTAWFOBMPOF#STRENGTHENING SECURITY IN EUROPE. MOST DELEGATIONS CONSIDER THAT THERE MUST BE SOME REFERENCE TO MOVEMENTS IN THE FINAL DOCUMENT SINCE THERE IS A REFERENCE TO THIS QUESTION IN PARA 23 OF THE HELSINKI RECOMMENDATIONS.

3. THE CURRENT WARSAW PACT PROPOSAL IS AS FOLLOWS.
BEGIN TEXT.

(1) IN ACCORDANCE WITH THE FINAL RECOMMENDATIONS OF HELSINKI CONSULTATION THE PARTICIPATING STATES STUDIED THE QUESTION OF PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

(2) THEY HAVE CONCLUDED THAT THE QUESTION OF PRIOR NOTIFICATION OF MILITARY MOVEMENTS CAN BE RESUMED LATER WHEN THE CLIMATE OF DETENTE IS REINFORCED ON THE EUROPEAN CONTINENT AND EXPERIENCE IS ACCUMULATED OF THE INITIAL MEASURES OF STRENGTHENING CONFIDENCE AND STABILITY, IN PARTICULAR OF SUCH A MEASURE AS PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS.

(3) THIS CONSIDERATION MAY BE REVIEWED, IF IT IS CONSIDERED APPROPRIATE, WITHIN THE FRAMEWORK OF THE FOLLOW-UP TO THE CONFERENCE. END TEXT.

4. THE NEUTRAL PROPOSAL HAS NOT BEEN FULLY DEVELOPED BUT WHAT WE DO HAVE IS THE FOLLOWING:
BEGIN TEXT.

(1) IN ACCORDANCE WITH THE FINAL RECOMMENDATIONS OF HELSINKI CONSULTATION THE PARTICIPATING STATES STUDIED THE QUESTION OF PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

(2) HAVING TAKEN INTO ACCOUNT THIS STUDY THE PARTICIPATING STATES
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HAVE CONCLUDED THAT SUCH NOTIFICATION WOULD CONTRIBUTE TO THEIR OBJECTIVE OF STRENGTHENING CONFIDENCE.

(3) ACCORDINGLY THEY AGREED ON THE FOLLOWING:

(4) THE PROVISIONS AGREED UPON REGARDING PRIOR NOTIFICATION OF MAJOR MILITARY MANEUVERS (NATURE OF COMMITMENT) APPLY EQUALLY ALSO FOR PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS WITH

THE FOLLOWING EXCEPTIONS: END TEXT.

5. THE NATO CAUCUS DECIDED ON 24 JULY THAT THE FOLLOWING TEXT
DRAFTED BY THE UK DELEGATION COULD SERVE AS S USEFUL BASIS FOR
DISCUSSION BOTH IN GENEVA AND IN BRUSSELS.
BEGIN TEXT.

(1) IN ACCORDANCE WITH THE FINAL RECOMMENDATIONS OF THE HELSINKI
CONSULTATIONS, THE PARTICIPATING STATES HAVE STUDIED THE QUESTION
OF PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

(2) THE PARTICIPATING STATES RECOGNIZE THAT THEY CAN CONTRIBUTE
FURTHER TO THE STRENGTHENING OF CONFIDENCE AND INCREASING
SECURITY AND STABILITY IN EUROPE BY A MEASURE SUCH AS THE PRIOR
NOTIFICATION OF MAJOR MILITARY MOVEMENTS.

(3) THE PARTICIPATING STATES CONCLUDED THAT IT SHOULD BE LEFT TO
THE DISCRETION OF PARTICIPATING STATES, AS A CONTRIBUTION TO
THEIR COMMON OBJECTIVES OF CONFIDENCE-BUILDING IN EUROPE, TO
PROVIDE PRIOR NOTIFICATION OF THEIR MAJOR MILITARY MOVEMENTS.
END TEXT.

6. THE MAJORITY OF NATO DELS FELT THE FOREGOING TEXT WOULD
OFFER SUFFICIENT ROOM FOR MANEUVER, AND SCOPE FOR NEGOTIATIONS.
ALL AGREED THAT TACTICS FOR NEGOTIATIONS ON MOVEMENTS QUESTION
SHOULD REMAIN IN GENEVA.

7. WITH REGARD TO THE TEXT, CANADA CONSIDERED THAT THE
DISCRETIONARY ASPECTS IN THE THIRD PARAGRAPH SHOULD BE FURTHER
WEAKENED. NORWAY ARGUED THAT MOVEMENTS MIGHT BETTER BE
TREATED IN PREAMBULAR FORM. FRANCE WAS NOT ENTHUSIASTIC OVER
THE SUBSTANCE OF THE UK DRAFT.

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8 ALL NATO DELEGATIONS CLEARLY UNDERSTAND U.S. POSITION.
HOWEVER, U.S. REP AGREED TO FORWARD NEW NATO PROPOSAL TO
WASHINGTON FOR CONSIDERATION. PRESUMABLY IT WILL SERVE AS A
BASIS FOR DISCUSSION BY POLADS IN BRUSSELS. IT IS CONSIDERED
HERE IN GENEVA BY NATO DELEGATIONS AS A MAXIMUM CONCESSION TO THE
U.S. POSITION. ABRAMS

NOTE BY OCT: GENEVA 4790 #AS RECEIVED.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SECURITY, AGREEMENT DRAFT, COLLECTIVE SECURITY AGREEMENTS, NEGOTIATIONS, MEETINGS, MILITARY EXERCISES
Control Number: n/a
Copy: SINGLE
Draft Date: 25 JUL 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974GENEVA04790
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740202-0398
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740719/aaaaapus.tel
Line Count: 161
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 05 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 APR 2002 by worrelsw>; APPROVED <24 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: MILITARY SECURITY: PRIOR NOTIFICATION OF MAJOR MILITARY MOVEMENTS
TAGS: PFOR, PARM, MILI, MARR, MCAP, UR, CSCE
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005